



Comhairle Chontae Chill Chainnigh  
Kilkenny County Council

# Proposed Variation No. 10 of the Kilkenny City & County Development Plan 2021

Sustainable Urban Mobility Plan for Kilkenny City

May 2026

# Introduction

This proposed Variation is to incorporate the Sustainable Urban Mobility Plan (SUMP) for Kilkenny City into the Kilkenny City and County Development Plan 2021 (KCCDP). The SUMP presents a strategic plan to manage how people of the City and County navigate around the City whilst promoting positive outcomes for local communities, with a focus on transport and mobility. Furthermore, it will guide the transport requirements for the future development of Kilkenny City, focusing on supporting and facilitating the use of sustainable transport modes as a priority

## Background to and Purpose of the Variation

Transport and land uses are inextricably linked. People whether living working or visiting the City need to be able to access the various services they require in a way that allows for all transport modes but with an emphasis on sustainable transport modes. Objective C5A of Vol 2 of the current City & County Development Plan 2021 -2027 requires the Council to “prepare a comprehensive local transport plan” for the City.

The objective is as follows:

- C5A To prepare a comprehensive Local Transport Plan for Kilkenny City in accordance with the Area Based Transport Assessment Guidelines (TII, 2018) within the concept of a 10-minute City addressing:
- o Walking,
  - o Cycling,
  - o Public transport
  - o Motorised transport
  - o Carparking strategy/Car parking demand management
- C5B To implement the recommendations of the Local Transport Plan for Kilkenny city once adopted.

From the work carried out on the initial stages of the transport the plan the idea of preparing a Sustainable Urban Mobility Plan (SUMP) came to the fore to fulfil the objective.

The SUMP model provides for extensive engagement with the local communities, business organisations, political representatives and transport providers.

## Proposed Variation

The proposed variation is outlined below and should be read in conjunction with the Kilkenny City and County Development Plan 2021.

The proposed changes will appear as follows:

- ⊖ Deletions in ~~striketrough~~
- Insertions in *red italics*
- Addition of the Sustainable Mobility Plan for Kilkenny City as an Appendix O to the Kilkenny City and County Development Plan

## Volume 2 City

### Chapter 5

## 5 Movement and Mobility Strategy

### 5.1 Introduction

Volume 1, Chapter 12 Movement and Mobility, sets out the overarching context for movement and mobility for the County. The Council's strategic aim is to align transport and land use planning, thereby reducing the demand for travel and promoting the use of public transport, such as walking and cycling which will result in a modal shift away from carbon intensive modes to more sustainable modes and new technologies.

This approach will produce a more efficient land use pattern where suitable land uses are located closer together. Over time, this will reduce costs for everyone and improve the quality of life for residents and visitors by allowing a greater number of day-to-day activities to be completed with a reduced necessity for travel, or travel by alternative modes other than the car.

### 5.2 The 10-Minute City Concept

A balanced, compact form, combined with efficient transport links between employment and residential locations, will facilitate easier circulation and mobility within the City. It can bring new life and footfall, contribute to the viability of services, shops and public transport, increase housing supply and enable more people to be closer to employment and recreational opportunities, as well as to walk or cycle more and use the car less. It is about creating connected communities where a range of community facilities and services are accessible in short walking, cycle or public transport timeframes from their homes to destinations that meet their daily needs.

By providing for a compact city form there are substantial economies of scale to be made in terms of the costs of service provision. Since the 2014 Plan, Kilkenny has begun to develop the concept of the ten-minute city which has been supported by the Regional Spatial and Economic Strategy (RSES). Regional Policy Objective (RPO) 176 setting out an objective to "*attain sustainable compact settlements with the 10-Minute City/Town concept*". Historically Kilkenny city has been planned in a compact form with the concept of the four neighbourhoods based around the medieval city core.

The focus of the 10-Minute City Concept will be applied to accessibility to/from Kilkenny City Centre for walking, cycling and public transport access, and also accessibility for the suburban neighbourhoods and

community facilities. This is in line with one of the key National Strategic Outcomes of the NPF; Compact Growth<sup>1</sup>.

Kilkenny City is a designated ‘Key Town’ in the Regional Spatial and Economic Strategy (RSES) for the Southern Region and the second largest settlement in the South-East Region.

An objective of the RSES is that a Local Transport Plan (LTP) will be prepared for all the Key Towns<sup>2</sup>. The LTPs will include priorities for each settlement in terms of public transport infrastructure and services, cycle investment, improvements to the pedestrian environment and road enhancements.

### 5.3.1 The Local Transport Plan

As part of the preparation of the City & County Development Plan, Kilkenny County Council has commissioned the preparation of a Local Transport Plan (KLTP). The KLTP is envisaged to be a short to medium term plan to cover the period 2020-2026 and beyond to support the development of a comprehensive, sustainable transport network for the City.

The KLTP will be based on the following over-arching objectives:



1. Support the future growth of Kilkenny City through the provision of an integrated, safe, reliable and sustainable transport network;
2. The integration of land use and transport planning,
3. Support the realisation of the 10-minute city,
4. Improved safety, accessibility and permeability throughout the Study Area for pedestrians, cyclists and public transport users,
5. Actively discourage vehicular through-traffic,
6. Reduce dependency on the private car,
7. Increase public transport capacity and provision to maximise catchment,
8. Enhance the public realm through traffic management and transport interventions; and
9. Limit the impact of Kilkenny’s transport network on the environment.

<sup>1</sup> Government of Ireland, *National Planning Framework*, page 14

<sup>2</sup> Southern Assembly Regional Spatial and Economic Strategy RPO 11 page 46

### **Figure MS1 User Hierarchy source DMURS**

The KLTP transport network options will be developed in line with the *Design Manual for Urban Roads and Streets* (DMURS), principles and user hierarchy.

The KLTP will also include:

- A review of existing priorities and develop scenarios for modelling
- Transport model development
- Assessment of existing trends/issues/constraints,
- Development of a range of mobility and movement interventions to support growth of the City
- Review of parking standards
- An enhanced cycle network plan
- A walking network plan
- Climate action, carbon and EV charging (See Volume Section 12.14 Electric Vehicles)

*Following the adoption of the Development Plan 2021 -2027 the preparation of a Local Transport Plan emerged in the form a Sustainable Urban Mobility Plan. (SUMP) The SUMP is a mobility plan that involves extensive engagement with the local communities, business organisations, political representatives and transport providers.*

*The SUMP sets out the transport and mobility strategy for Kilkenny and is designed to satisfy the mobility needs of people and businesses in the city and its surrounding area for a better overall quality of life. The SUMP proposes a set of measures that can be implemented to optimise accessibility in Kilkenny by improving access to schools, employment, and other essential services and opportunities, focusing on improving the sustainable transport networks and reducing car dependency. Encouraging a modal shift to active travel and public transport, the SUMP aims to reduce the transport-related environmental impacts, aligning with national and local transport policy and improving local quality of life.*

*The objectives of the SUMP are underpinned by the integration of transport and land use planning as outlined in section 5.4 and will be achieved through the implementation of the walking and cycling network as described in section 5.6, and the public transport network detailed in section 5.7. The roads objectives are presented in section 5.8. The proposed traffic management measures will allow for the reallocation of space necessary to deliver the walking, cycling and public transport networks and are fully outlined in the SUMP (see section 5.4.2 of the SUMP). The traffic management measures will allow for the growth of the city while reducing traffic congestion and emissions. The measures will improve city life by creating safer, healthier, and more accessible transport options, supporting vibrant urban centres. The availability of walking and cycling alternatives will result in less companion journeys, greater independence, more social interactions, ultimately enhancing social capital and pride of place. The traffic management measures are presented in detail in Section 4.5 of the SUMP (Appendix O).*

#### **5.3.2 Complementary Measures**

*A series of complementary measures are also proposed to support the principles and objectives of the SUMP. Complementary measures for active modes and public transport are described in sections 6.4.1 and*

6.4.2 of the SUMP, respectively and include Pedestrian and cyclist signal improvements, Bicycle parking Bike Share and Cargo Bike Rental Scheme, Safe Routes to School Zones, Wayfinding, Car Sharing and Carpooling Scheme, Traffic calming, Placemaking and public realm improvements and Filtered permeability.

Complementary measures for public transport include Improved access to bus stops and train station, Installation of shelters and seating at bus stops, Bike parking at bus stops and train station and Mobility hubs, Enhance Rail Frequency at Rail station

#### **Mobility Objectives**

**C5A** — ~~To prepare a comprehensive Local Transport Plan for Kilkenny City in accordance with the Area Based Transport Assessment Guidelines (TII, 2018) within the concept of a 10-minute City addressing:~~

- ~~o Walking,~~
- ~~o Cycling,~~
- ~~o Public transport~~
- ~~o Motorised transport~~
- ~~o Carparking strategy/Car parking demand management~~

#### **Mobility Objectives.**

**C5A** *To prepare and adopt a Local Transport Plan in the form of a Sustainable Mobility Management Plan (SUMP)*

**C5B** To implement the objectives and measures of the **SUMP** ~~Local Transport Plan~~ for Kilkenny city ~~once adopted.~~

#### 5.4 Integration of Land Use Planning and Transport

The integration of land use and transportation is a fundamental principle of the National Planning Framework and the Southern Regional Spatial and Economic Strategy. The aim is to reduce the overall demand for transport by promoting a more efficient land use pattern where suitable land uses are located closer together.

*See Volume 1 Section 12.3 Integration of Land Use Planning and Transport*

The mainstay of this plan is the principle of the further development of Kilkenny as a 10-Minute City, which will be elaborated upon in this chapter.

### The 10- Minute City Concept

Of the ten key National Strategic Outcomes of the National Planning Framework there are three that are particularly relevant to the 10-minute city concept. These are:

- **Compact growth** - managing growth to create attractive well-connected places
- **Sustainable mobility** – through transition to sustainable travel modes and
- **Enhanced amenities and heritage** – creating attractive cities and towns

At a regional level the RSES implements these key National Strategic Outcomes with its own Strategy Statements<sup>3</sup>. It goes further with RPO 176 stating that:

*“It is an objective to attain sustainable compact settlements with the “10-minute” city and town concepts, whereby, a range of community facilities and services are accessible in short walking and cycle timeframes from homes”.*

Kilkenny County Council and the former Borough Council had recognised the compact nature of the City and introduced the concept of the 10-minute city in the 2014 -2020 City Plan. The concept of the 10-minute city is that residents of the city can access the local services they require such as shops, schools, or local parks within a 10-minute cycle or walk from their homes. In simple terms, Kilkenny is approximately 3km wide and 4.5km long. Few journeys undertaken within the city should be more than 2.5 km in length; and assuming an average cycle speed of 15 km per hour, that equates to approximately 10 minutes.

Historically, since the 1970’s, Kilkenny city has been planned in a compact form with the concept of the neighbourhood model based around the central core. This model has been adapted to adjust to circumstances and continues in this current Plan.

The Mobility Land use objectives and Development Management Requirements from Volume 1 are repeated here for convenience with an additional objective 12Aa solely for the City (see Section 12.3.2 Volume 1).

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<sup>3</sup> Southern Regional Assembly Regional spatial and Economic Strategy p 24

## Land Use Objectives

### Objectives

- C5C To review and identify infrastructural requirements to support the '10-minute' city concept as part of all new developments and within the City.
- C5D To promote compact urban forms close to public transport corridors to encourage more sustainable patterns of movement.
- C5E To undertake appropriate traffic management measures *to prioritise sustainable transport modes* within the City to reduce *motorised vehicle* congestion and minimise travel times.

The Council will continue to plan for a sustainable, integrated and low carbon transport system by enhancing the transport infrastructure in terms of public transport, cycling and pedestrian facilities and connecting the different modes as the opportunity arises.

### Development Management Requirements:

- All non-residential development proposals will be subject to maximum parking standards as a limitation to restrict parking provision to achieve greater modal shift;
- In locations where the highest intensity of development occurs, an approach that is based on performance criteria in relation to car parking that seeks to achieve well-designed high-quality outcomes in order to achieve targeted growth will be applied.
- Infrastructure for Electric Vehicles will be integrated into developments;
- The design of all roads and streets within the urban areas within the 60 kph zone shall be as per the *Design Manual for Urban Roads and Streets (DMURS)*, being the designated appropriate road design standards for such locations.
- Applications are to achieve a more place-based and integrated approach to road and street design in accordance with the four core principles promoted within the DMURS:
  - **Connected Networks:** Support the creation of integrated street networks which promote higher levels of permeability and legibility for all users, and with emphasis on more sustainable forms of transport;
  - **Multi-Functional Streets:** Promote multi-functional, place-based streets that balance the needs of all users within a self-regulating environment;
  - **Pedestrian Focus:** Quality of the street is measured by the quality of the environment user hierarchy with pedestrian considered first; and
  - **Multi-Disciplinary Approach:** Greater communication and co-operation between design professionals through the promotion of a plan-led, multidisciplinary approach to design.

### Modal share targets for Kilkenny City

The 2016 Census showed that households in the City Centre area have overall low levels of car ownership, with 40-50% of households not owning a car. Car ownership levels increase progressively moving out from the City Centre, with more than 90% of households on the outskirts of the City having at least one car available.

Car ownership is a key determinant of travel behaviour, inextricably linked to the availability of public transport and parking provision.

Figure MS2 below presents the mode share breakdown for commuting trips to work, school and college combined for the CSO defined Small Areas within Kilkenny Urban and Rural Electoral Divisions. It shows a dominant car mode share of 63.5%, which includes trips by car as driver and passenger. The second most used mode is walking which represents 23.3% of trips to work, school, or college throughout a 24-hour period. Public transport accounts for a small part of the total with 4%, however it is important to note that the new city bus services began operation in December 2019, after this data was collated.

Figure MS2 Mode Share in 2016 Census

This Plan will set Modal share targets for Kilkenny City for the first time, based on an analysis of trends and current Government policy.

*The 2022 Census Mode share data for all trips (work and education) demonstrates the private car is the dominant mode of transport, accounting for 58% of all trips (whether as driver or passenger). The walking mode share is the second largest, with 23%, reflecting the compact and walkable nature of the city. It should be noted that this mode share reflects only the travel behaviour of residents living within Kilkenny City and does not capture incoming commuters.*

*The census data also show reliance on the private car as the primary mode of transport for both work and school trips. It should be noted that a large proportion of educational trips are made on foot, however the cycling mode share remains small by comparison*

The mode share targets, as set out in Table 4.1, are focused on internal trips, i.e. trips that have both an origin and destination within the City and Environs. In terms of sustainable modes, a 60% mode share target is set for the City and Environs for 2040, which is an approximate increase of 23% compared to the 2020-2022 mode share. The development of multi-modal options has been based on these mode share targets.

Table 4.1: Modal Share targets for Kilkenny City				
Mode Share	Walk	Cycle	Public Transport	Car
2020 Internal Trips	26.57%	3.98%	6.81%	62.64%
<i>2022 Census</i>	<i>23%</i>	<i>3%</i>	<i>5%</i>	<i>58%</i>
2040 Target	35%	10%	15%	40%

### 5.5.1 Modal Share Objectives

#### Objectives

**C5F** Implement strategies to meet the modal share targets.

**C5G** To achieve a modal shift from the private car to walking ~~or~~ cycling or public transport in accordance with the targets in Table 4.1 for Kilkenny City. ~~This target will be subject to any refinements which may arise through the Local Transport Plan for Kilkenny City.~~

### 5.6 Cycling and Walking

In line with national and regional policy, this Plan promotes cycling and walking as efficient, fast and relatively inexpensive forms of transport. Policies for achieving Compact Growth in Kilkenny city will re-focus the design of residential development so as to create an urban form which is more conducive to the provision of infrastructure for walking, cycling and public transport. The improved provision of alternatives to the private car should bring about a reduction in demand for private car journeys and a commensurate increase walking, cycling and public transport. Providing public transport and a network of safe, well-lit and convenient footpaths and cycleways within residential areas with links to schools, local neighbourhood centres, public transport stops and workplaces will encourage walking and cycling.

National guidance and policy are set out in Volume 1 Section 12.5.

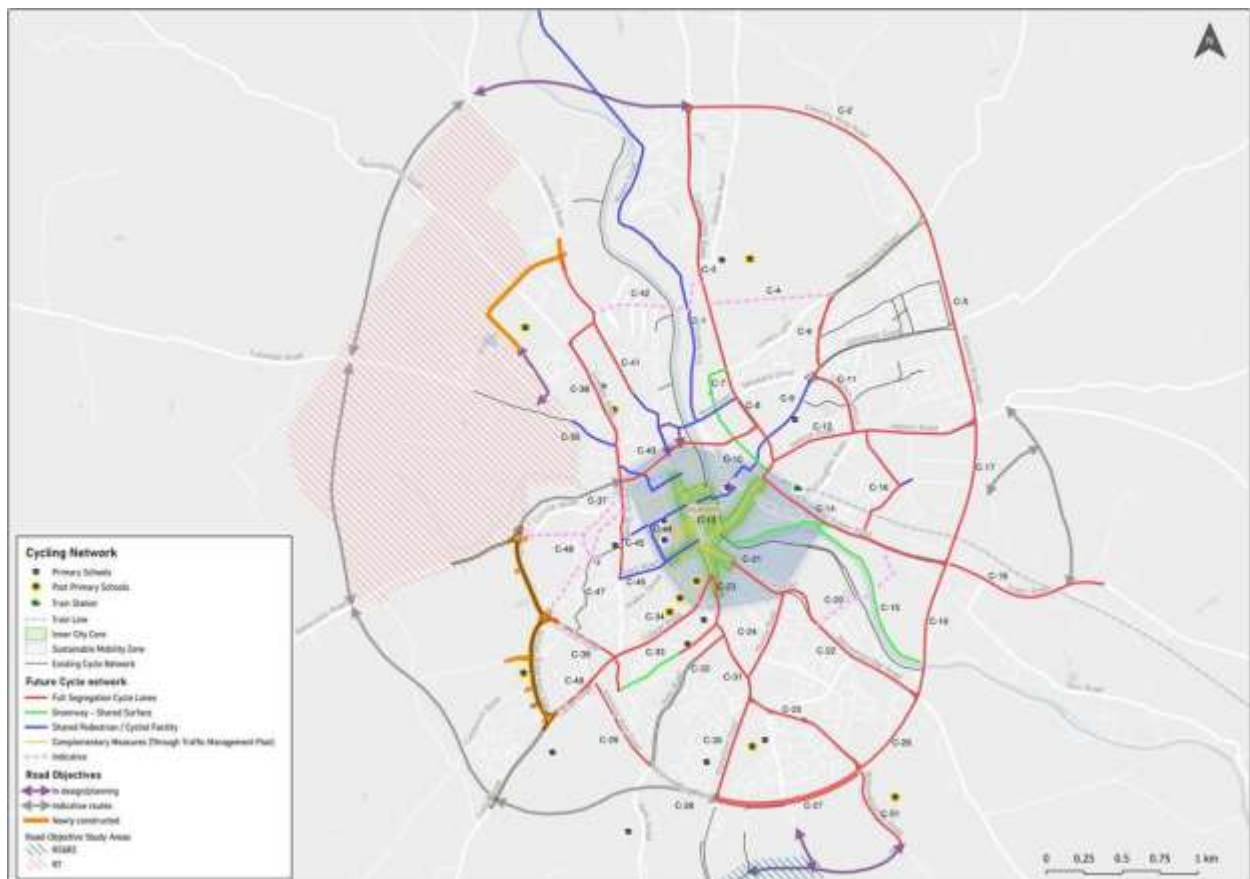
*See Volume 1 Section 12.5 Cycling and Walking*

### 5.6.1 Cycling within the City

Figure MS3 sets out the various cycling routes completed to date within the City.

Replace MS3 with below

Figure MS3 Cycling Network Refer to Table 5.3 for description of measures.



For cycling purposes, the City falls into two spatial categories for cycling; the City Centre and the Suburban areas:

The **City Centre** is marked by 'Gateways' within which a 30kph speed restriction applies (See Figure MS4). These Gateways define the entry points into the city centre street and laneway network. Within this area there is traffic calming such as raised pedestrian crossings, road narrowings and 'special' surfacing—shared vehicle and cycle space with dedicated pedestrian footways.

**Suburban areas** are defined by the Ring Road and 50kph speed restriction. Within this there are separated vehicle and cycle space (i.e. cycle lanes or cycle tracks as appropriate) with dedicated pedestrian footways (or occasionally shared footway/cycleway).

~~Within the retail core and city centre, pedestrian and cyclist movements shall take precedence over vehicular traffic.~~

~~As described above, the Gateways demarcate the city centre within which pedestrians and cyclists should have priority. Gateways are defined by a variety of urban design and traffic management schemes.~~

~~Key to the delivery of a successful cycle network is the provision of supporting infrastructure. Secure bike parking facilities have been provided at central destinations such as The Parade, John's Green, Bateman Quay, Kieran Street and High Street.~~

*A number of opportunities for cycling within Kilkenny have been identified as shown in Figure MS3. These include proposals for new greenways, segregated cycle facilities, shared pedestrian and cyclist facilities, and other links feeding to the main cycling routes.*

*At a high level, the SUMP identifies a series of core network routes running through the city centre and connecting outwards to the various residential neighbourhoods providing routes to Breaghagh Valley, Loughboy, Newpark and Loughmacask, and connecting with other secondary links. Links proposed along the Freshford Road, the Bennettsbridge Road, and Waterford Road will form part of inter-urban links to serve longer-distance trips. Potential junction improvements for better cycling facilities and river crossings across River Nore are also identified.*

Bicycle parking will continue to be required as part of any relevant development proposal. (See Section 12.5.1 Volume 1 for bike parking standards.)

#### 5.6.2 Impact of Covid-19

~~A number of initiatives have been introduced as a response to the impact of Covid-19 on the City Centre. One of these has been the introduction of a one-way traffic system for Rose Inn Street, High Street & Bateman Quay with additional road space being allocated to pedestrian movement along Rose Inn Street and High Street.~~

~~This was introduced on an experimental basis from a recommendation of the Kilkenny City Task Force. The operation of the one-way system will be reviewed and monitored to assess whether such a system would be appropriate in the transport strategy for the City over the longer term.~~



### 5.6.3 Cycling Objectives

- C5H To further improve and enhance the network of cycling and pedestrian routes in accordance with the recommendations of the Kilkenny Local Area Sustainable Urban Mobility Transport Plan as resources permit.**
- C5I To develop a cycle route between the Eastern Environs and the Breaghagh Valley.**
- C5J To investigate the provision of appropriate cycling facilities along the River Nore Linear Park connecting the north of the City with the east and south.**
- C5K To reduce the Council's carbon footprint through the implementation of the Council's own cycle scheme, which will encourage staff members to discharge their official duties in a more sustainable way.**
- C5L To invest in cycling and other Smarter Travel projects in support of the compact '10-minute city' concept.**
- ~~**C5M To monitor and assess the one-way traffic system introduced to Rose Inn Street, High Street and Bateman Quay to determine its suitability for the overall transport strategy for the City.**~~

### 5.6.4 Walking

In general terms, new and upgraded main pedestrian links should be provided based on the following principles:

- Connected: Linking the places where people want to go.
- Convenient: Direct routes should follow desire lines, with easy to use crossings.
- Comfortable: Good quality footways with adequate widths and free of obstructions.
- Convivial: Attractive, well lit, and safe, with a variety of landscaping and views along the route.
- Conspicuous: Easy to follow routes with helpful signage.

*There is opportunity for the future of pedestrian environment in the Kilkenny to support the vision of a '10-minute city'. Options have been developed for the pedestrian environment to provide links and connections which address key desire lines and improve permeability within Kilkenny. The proposed measures for the walking network in Kilkenny are shown in MS4.*

*In addition, key recommendations and options focusing on the improvement and development of existing pedestrian facilities were considered. at the following key locations:*

- *City Centre Gateways and Pedestrian Portals*
- *Neighbourhood Centres (Loughboy and Newpark/Eastern Environs)*
- *MacDonagh Junction Interchange Hub*
- *Major Junction Improvements*
- *School Permeability*



Quarter Riverside Linear Park. Finally, the provision of an additional crossing located between John's Bridge and Ossory Bridge ~~would~~ will connect St. Canice's campus to the River Nore Linear Park.

~~Various initiatives can contribute to an increase in walking and cycling. An example of this is the Walking bus, which consists of adults walking groups of pupils to and from school along set routes, with children joining the walking bus at various pick-up points along the route. This programme encourages children to walk, and so get used to this means of travel.~~

#### 5.6.5 Laneways

Kilkenny City contains a network of back lanes connecting residential areas to the city centre. The Council proposes to avail of opportunities to undertake improvements of these lanes through surface treatments, lighting and reducing the use by vehicular traffic. Such works will facilitate greater use of these lanes by pedestrians and cyclists enlivening these lanes and encouraging economic activity opportunities.

#### Walking and Cycling Objectives

##### Objectives

- ~~C5N Complete the demarcation of the Gateways and prioritise pedestrian and cyclist movement within the Gateways~~
- ~~C5O To progress plans for the provision of a pedestrian bridge at Talbotsinch, including the provision of access along the eastern bank of the river up from Greensbridge, to the proposed bio-diversity park at Dunmore as part of the River Nore Linear Park.~~
- ~~C5P Construct a Boardwalk at Greensbridge to link the River Nore Riverside Walk with the new Riverside Linear Park in the Abbey Quarter and onwards to the Canal Walk.~~
- C5Q To progress plans for the provision of an additional pedestrian bridge between Ossory Bridge and John's Bridge to connect St. Canice's campus to the Canal Walk.**

#### Development Management Requirements for Cycling and Walking

- Section 12.5.1 of Volume 1 sets out the detailed requirements for cycling and walking that planning applications must address as part of any planning application.

## 5.7 Public Transport

The development of public transport is critical in achieving more sustainable travel patterns and a reduced reliance on the car. The building out of public transport infrastructure is essential for reducing carbon emissions generally and it is expected that with a denser urban structure resulting from a more compact growth strategy, the use of public transport will become more economically viable, more prevalent and more desirable.

### 5.7.1 Bus Services

There are four forms of bus services that operate in the City. These are as follows:

1. Kilkenny City Bus Network
2. ~~Hinterland & Inter city services~~ *Regional Bus Network*
3. Coach tours
4. School bus services

#### *Kilkenny City Bus Network*

~~In conjunction with the National Transport Authority, a Local Bus Service for Kilkenny City was launched at the end of 2019. The Kilkenny City Bus Services was referenced by the NDP as an urban centre that would benefit from capital investment in bus services and infrastructure. The service consists of two routes, KK1 and KK2, operated by City Direct and funded by the National Transport Authority (NTA). The two routes combined serve 33 stops, feeding into a central spine crossing St. John's Bridge to the City Centre, sharing stops at Parliament Street, Market Yard and John Street Upper. Bus shelters are proposed to be rolled out along the two routes.~~

~~Both routes have circuitous alignments, designed to broaden their catchment areas including areas of high population density and low car ownership.~~

*Kilkenny is currently served by two local bus routes operated under licence by the National Transport Authority:*

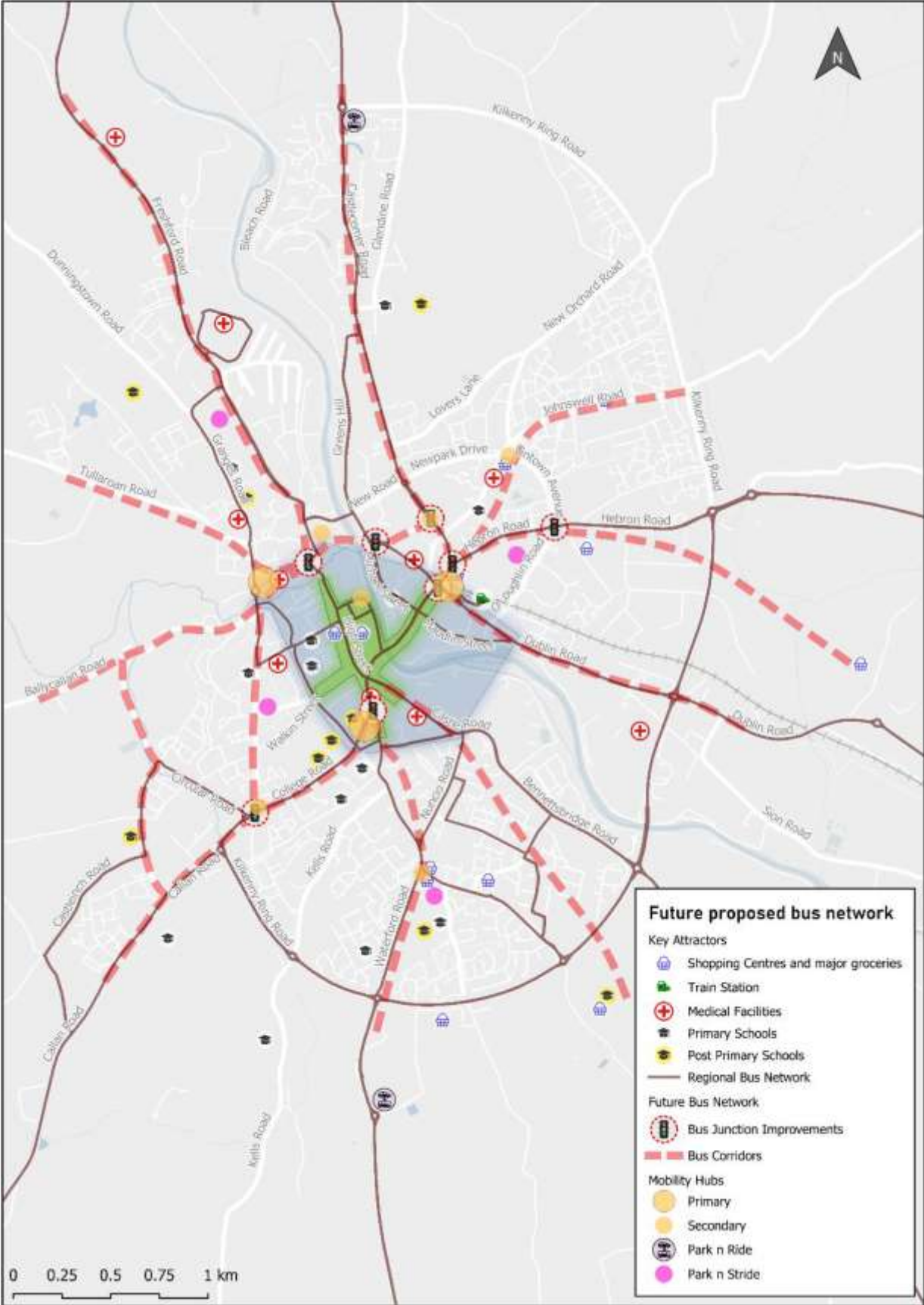
- *Route KK1: Runs from Loughboy Retail Park to the N77 Roundabout, serving key locations such as Upper Patrick Street, MacDonagh Junction, and Castlecomer Road.*
- *Route KK2: Operates between Purcellsinch and St. Luke's Hospital, with stops at Dublin Road, Newpark Shopping Centre, MacDonagh Station, Nowlan Park, and Loreto.*

*The key issues identified for the existing bus network are the following:*

- *Long run times*
- *Gaps in coverage*
- *Limited east-west connectivity*
- *Limited capacity to serve future transport demand*

*The SUMP identifies the need to rationalise existing routes to reduce travel times from origin to destination, improve reliability and frequency, and thereby encourage modal shift from private cars to public transport. The SUMP identifies new corridors for bus routes showing an increase in the bus network serving key areas which are currently underserved. The phased public transport measures identified will help inform The National Authorities future bus network plans for the city.*

Replace Figure MS5 with the following: Proposed Bus Service in Kilkenny City



### *Mobility Hubs*

*In addition to the proposed redesign of the bus network, the SUMP includes the development of mobility hubs at key locations to facilitate seamless transitions between different modes of transport. These hubs will be categorised into two types:*

- Primary Mobility Hubs: These will integrate multiple modes of transport including rail, bus services, shared micromobility options (e.g. bikes, mobility devices), taxis, and other supporting facilities.*

*Proposed locations: Dean Street, Ormonde Road and MacDonagh Junction.*

- Secondary Mobility Hubs: Smaller in scale, these will mainly offer bike-sharing services and support local connectivity. Proposed locations: Sweeney's Orchard, Bateman Quay, College Road, Waterford Road, Old Mart Road, and Newpark Drive.*

*Park and Ride facilities are also proposed to be provided at locations outside the city centre allowing users to intercept longer distance car trips at the Ring Road and complete the last leg by bus. Park and Ride facilities will also be provided at the end of key bus corridors. Park and Ride and Stride locations will help serve the rural catchment by providing convenient access points for travelling from outlying areas reducing car dependency and supporting sustainable travel into the city*

*Together, these measures aim to enhance accessibility, encourage sustainable travel, and improve the overall efficiency of the transport network. The proposals are to be implemented in a phased manner, aligned with broader transport and public realm improvements across the city.*

### *5.7.1.2 ~~Hinterland and Inter-city Services~~ Regional Bus Network*

*The City is presently served by a number of bus connections to various towns within the county and by a number of inter-city services. In the main, these services set down and pick up passengers at the bus stop on Ormonde Road and at MacDonagh Junction. Bus Éireann and Dublin Coach operate services from MacDonagh junction and Railway station and at the bus stop on Ormonde Road.*

*As there is no formal transport hub in Kilkenny, most regional services stop at Ormond Road, the Parade/ Kilkenny Castle or MacDonagh Junction.*

*The Connecting Ireland Rural Mobility Plan proposes key regional bus corridors would be upgraded, with more frequent and better-timed services from Thomastown, Graigueenamanagh, Callan, Castlecomer, Urlingford, Freshford and Ballyragget, ensuring at least hourly or two-hourly frequencies throughout the day. Enhanced inter-urban links to Waterford, Carlow, Laois and the Clonmel–Carrick-on-Suir corridor would further support employment, education and leisure travel, complementing ongoing improvements to the Dublin–Waterford rail line. Locally new rural bus routes operating every two hours would connect dispersed settlements to Kilkenny City, with timetables aligned to work and school peaks and with additional services aimed at supporting tourism and access to heritage areas. The routes will be integrated with the overall transport network of the city at the proposed Mobility Hubs/ Park and Ride /Stride locations.*

### *5.7.1.3 Coach tours*

*Coach tour buses are generally facilitated at the larger hotels or near Kilkenny Castle, on the Castle Road. A dedicated bus set down area was provided here during the period of the last Plan. The area of Irishtown and St. Canice's would benefit from additional coach facilities. The Abbey Quarter Partnership is proposing*

~~a temporary parking facility for Coach parking as a temporary use on one of the plots within the Abbey Quarter.~~

*Coach parking is located along Castle Road and the Abbey Quarter. The provision of coach set down will continue to be accommodated along Castle Road and the Abbey Quarter. The provision of longer term coach parking will be explored outside of the city core*

### **Objective**

**C5Qa To identify a permanent coach park to serve Irishtown and the Abbey Quarter.**

*C5Q b To progress plans for the provision of*

- Primary Mobility Hubs at Dean Street, Ormonde Road and MacDonagh Junction.*
- Secondary Mobility Hubs: at Sweeney's Orchard, Bateman Quay, College Road, Waterford Road, Old Mart Road, and Newpark Drive*
- Suitable locations for Park and Ride and Stride facilities*

#### *5.7.1.4 School services*

~~School services are generally well served in the city, either adjacent to individual schools or in bus bays such as the facility on Gaol Road. These services provide a vital social need and should be accommodated for the convenience and safety of students.~~

*School services are currently catered for in the city, either adjacent to individual schools or in bus bays such as the facility on Gaol Road. The relocation of secondary schools and greater geographical distribution of schools presents challenges to the school bus service and may result in a requirement for additional parking provision or relocation of school bus services from the Gaol Road. This will be monitored in conjunction with the school bus service providers and the Department of Education and Youth.*

The council will facilitate the provision of bus shelters where feasible in the city as the need arises and as resources permit.

#### **5.7.2 Rail**

Kilkenny City is connected to the Dublin to Waterford main passenger rail line via a spur from Kilkenny City to Lavistown just east of the City. MacDonagh Railway station, which is an Age-Friendly station, provides a hub for rail and bus services (See Zoning Objective Z6: MacDonagh Railway Station).

The RSES has the objective to strengthen rail connectivity, which includes increased frequency of services and reduced journey times between Waterford, Kilkenny City, Carlow and Dublin. The Council supports increased frequency of services and reduced journey times between Kilkenny City and other destinations on the Waterford/Dublin line thereby enhancing the economic corridor between Waterford Metropolitan Area and the Key towns of Kilkenny and Carlow.

*All Island Strategic Rail Review proposes several improvements that would significantly enhance public transport connectivity for Kilkenny. On the Dublin–Waterford line, which serves the city, the Review recommends faster and more frequent intercity services, targeting an hourly Dublin- Waterford service and substantial journey time reductions through speed upgrades, dual-tracking on constrained sections, and removal of bottlenecks. These upgrades would make rail much more competitive for commuters and visitors travelling between Kilkenny, Dublin and Waterford.*

### 5.7.3 Taxi

Taxis and hackney services are an integral part of the City’s transport network. It is critical that the City is facilitated with adequate taxi services that are readily available at peak demand periods and provide a demand-responsive 24-hour door to- door service. The Council will continue to support improvements in taxi and hackney services in the City and will seek to ensure that all public transport services complement each other through the development of effective interchange opportunities.

## 5.8 Road Network

### 5.8.1 Kilkenny City Network

A road and street hierarchy is essential in order to classify the function, shape and use of all roads and streets in the city. The Kilkenny City Centre Local Area Plan (2005) established a road and street hierarchy for the city centre which defines the function, shape and use of all roads, streets, lanes and slips. This hierarchy will form the basis for determining appropriate forms of traffic management.

The classification is based on criteria such as the available road and footpath space, the desirable and necessary volume of traffic, the potential pedestrian and cycle volumes, the surrounding environment and urban form and the destination of traffic on the route. In broad terms the classification in Kilkenny City can be described as follows:

<b>Table 5.2: Classification of Streets within Kilkenny City</b>	
<b>Classification</b>	<b>Description</b>
<b>Distributor Road</b>	Key routes generally providing both vehicular and pedestrian access to the City Centre or providing linkages around the City Centre
<b>Primary Streets</b>	Routes providing access to main car parks and main delivery routes and also carrying high pedestrian volumes
<b>Secondary Streets</b>	Predominantly providing local access for vehicles and potentially carrying relatively high pedestrian volumes
<b>Pedestrian Thoroughfares</b>	Links with high levels of pedestrian activity that are not serving as key vehicular routes
<b>Laneways</b>	Limited vehicular access routes serving as secondary pedestrian routes
<b>Slips</b>	Pedestrian only routes usually characterised by stepped formation

The Kilkenny Ring Road is a key part of Kilkenny's road network, comprising the N76, N10 and N77. This orbital route bounds most of the built-up area, stretching from the south-west at Callan Road to the north at Castlecomer Road, as follows:

- N76: Callan Road Roundabout to Waterford Road Roundabout;
- N10: Waterford Road Roundabout to Hebron Road Roundabout including the Ossory bridge crossing over the River Nore; and
- N77: Hebron Road Roundabout to Castlecomer Road Roundabout.

There are ten roundabouts along the route connecting to radial routes such as R697, R910, R700, and R712 and a number of local roads providing access to residential areas and the Loughboy IDA Business and Technology Park. Connectivity across the Ring Road to employment areas such as Loughboy and Purcellsinch requires improvement to align with the concept of the 10-minute City. This will be addressed in conjunction with the TII.

Four road bridges provide connectivity between eastern and western banks of the River Nore, as follows (from south to north):

- **Ossory Road Bridge:** (N10) Part of the Kilkenny Ring Road;
- **St. John's Bridge**
- **St. Francis Bridge:** Footpaths and cycle lanes on both sides; and
- **Green's Bridge:** Narrow footpath on one side.

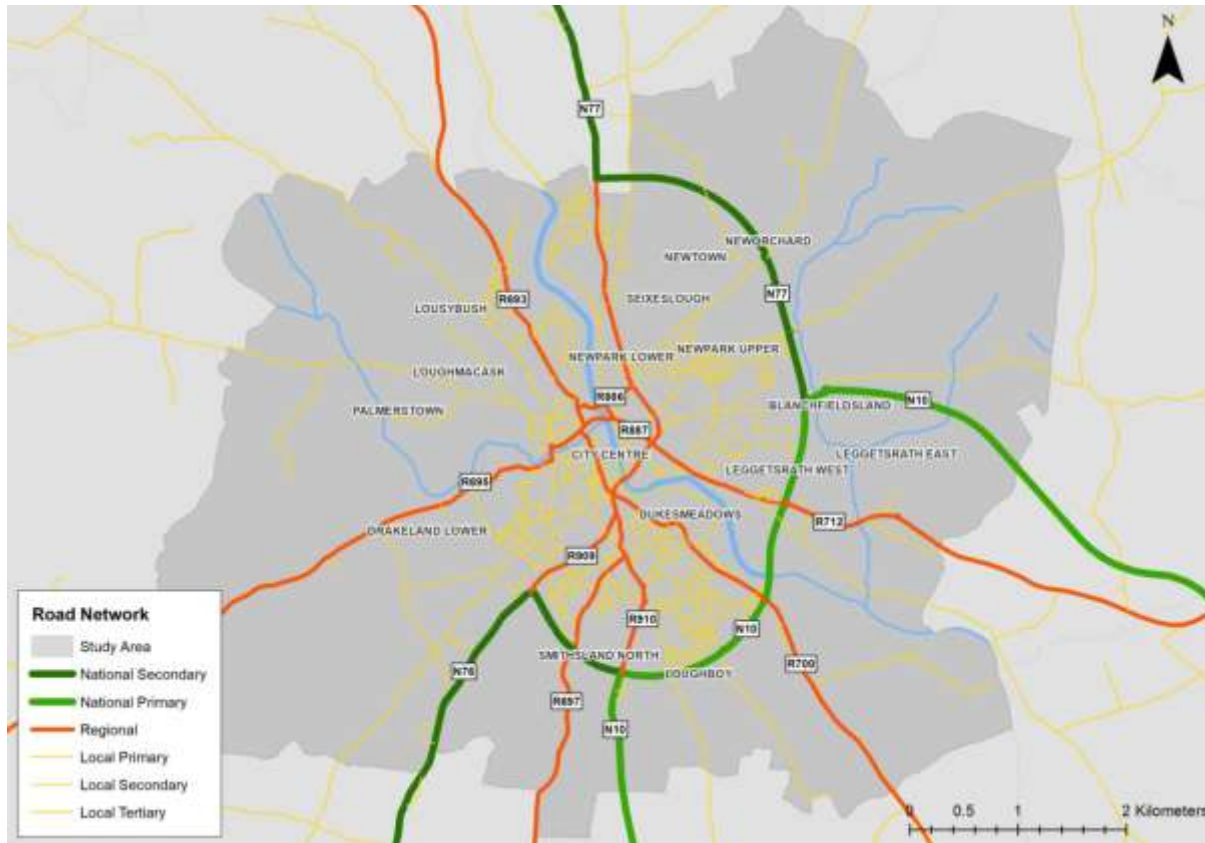


Figure MS6 Road Network

### 5.8.2 Achievements

Since the last Development Plan, the following roads projects have been completed in and around the City:

- Completion of the N76 Callan Road Realignment Scheme.
- Completion of phase 1 of the Kilkenny Central Access Scheme incorporating St. Francis Bridge
- Completion of R697 Kells Road Improvement Scheme.
- In the Breagh Valley, ~~construction of the link road between the Callan Rd and the Circular road is underway.~~

### 5.8.3 Road Proposals

#### 5.8.3.1 The Central Access Scheme

Phase 1 of the Central Access Scheme was completed in 2016, comprising the construction of St. Francis Bridge, a single-carriageway road providing east-west connectivity over the River Nore. It also links the Abbey Quarter to the former Mart Site on the Castlecomer Road. Subsequent phases of the CAS will link the City Centre with the Breagh Valley/ Loughmacask neighbourhoods.

~~As part of the Loughmacask masterplan process, the line of the Central Access scheme within the masterplan area is under review. The Loughmacask masterplan is currently in progress and a draft plan will be published before the end of 2020. (See Section 2.2.4 Loughmacask.)~~

#### *5.8.3.2 Breagagh Valley Phase 1 Infrastructure scheme*

~~The Breagagh Valley Phase 1 Road scheme will service the emerging Breagagh Valley neighbourhood to the west of the city. This road is under construction from the Callan Road to the Kilmanagh Road and includes an upgrading of the Kilmanagh Road for approximately 800 metres west of the City. This will be completed in 2021.~~

#### *5.8.3.3 Western Bypass*

The Western Bypass would complete the Ring Road of Kilkenny city, from the existing roundabout at the Castlecomer Road (N78) to the Callan Road (N76) and connect onwards to the Waterford Road roundabout. The length of this proposed road is approximately 7km and a line has been reserved for the future delivery of same. See Figure CS4 Zoning.

Phase 1 of the Western Bypass, the Kilkenny Northern Ring Road Extension, will connect the Castlecomer Road at Junction 10 to the R693 Freshford Road, approximately 2.5km north of Kilkenny City Centre, see Figure CS4 Zoning. The length of the proposed scheme is approximately 1.5km. The project will include for the provision of a bridge crossing over the River Nore and pedestrian and cyclist facilities will be incorporated along the City side of the scheme.

#### *5.8.4 Access to National Roads*

The national road network caters for the efficient and safe movement of long-distance traffic. The network also provides strategic links for the towns within the county and within the South-East region. In order to protect the investment in these roads and to maintain their primary function, it will be necessary to restrict access and junctions to the network in accordance with *Spatial Planning and National Roads - Guidelines for Planning Authorities*<sup>4</sup>.

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<sup>4</sup> *Spatial Planning and National Roads Guidelines for Planning Authorities*, 2012

#### 5.8.5 National Road Objectives

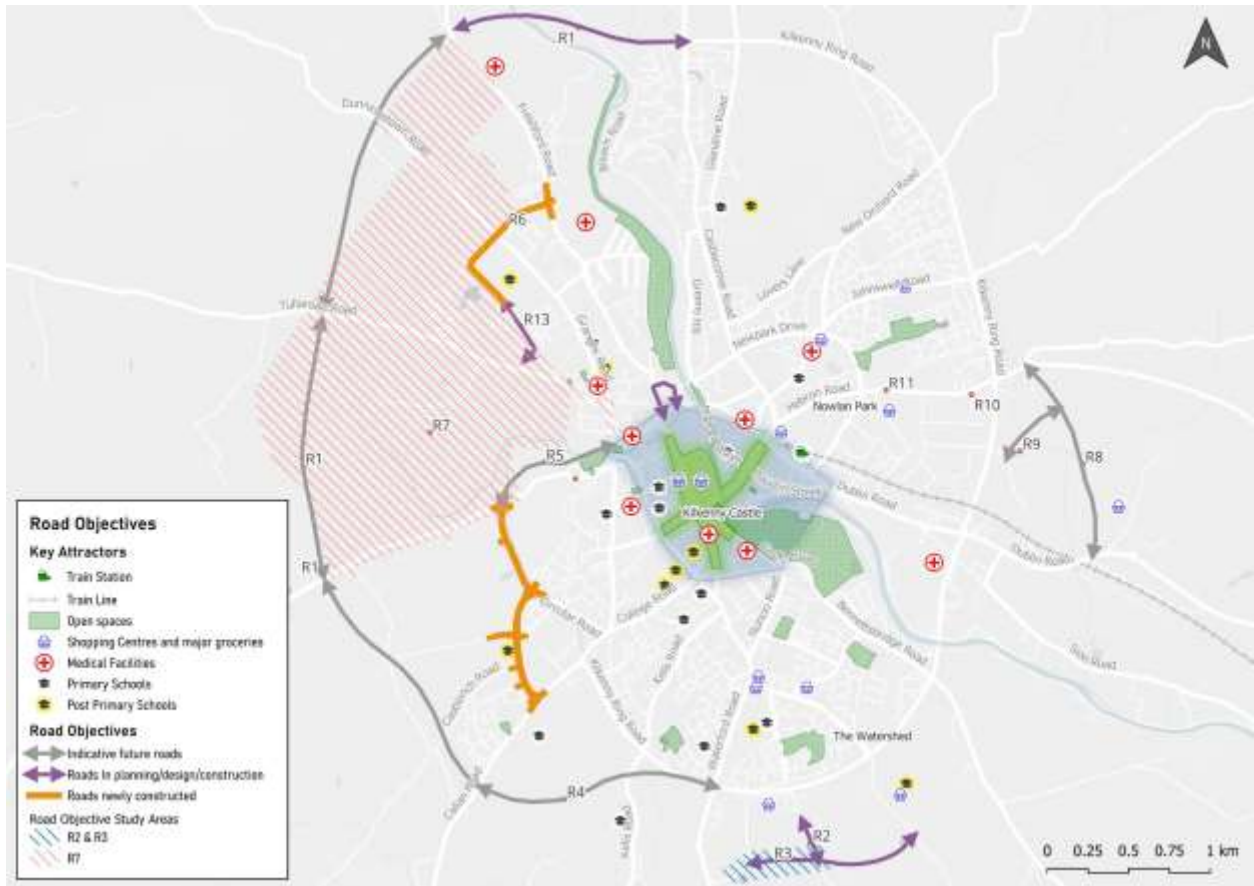
- C5R** To develop and agree an appropriately planned policy response to access the N10 roundabout at Blanchfieldslands near Hebron House in Kilkenny City.
- C5S** To develop a link road from the roundabout at Blanchfields lands on the N10/motorway access roundabout to the old Dublin road (R712) in conjunction with TII.
- C5T** To investigate the provision of additional cycle and pedestrian crossing facilities to connect across the Ring Road, in conjunction with TII.

## 5.8.6 Road Objectives

- C5U** To implement the following Roads Objectives: (See Figure MS7 Road Objectives)
- R1:** Reserve the proposed line of the western by-pass for the city from the Castlecomer Road to the Waterford Road free from development, including for a river crossing and seek approval from An Bord Pleanála for Phase 1 of the Western By-pass, the Kilkenny Northern Ring Road Extension.
  - R2:** Complete the Outrath Road Improvement Scheme and link the Bohernatounish Road to the Outrath Road.
  - R3:** To provide for a link road through development lands linking the Outrath Road through to the existing Smithlands business park and onto the Waterford Road.
  - R4:** Reserve the proposed line of a new road link from the Callan Road to the Waterford Road roundabout free from development.
  - R5:** Reserve the line of Phase 2 of the Central Access Scheme from the Waterbarrack roundabout to the roundabout on the Kilcreene Road.
  - R6:** ~~Provide for a road connection from the Freshford Road to the site reserved for a proposed secondary school within the Loughmacask masterplan area.~~
  - R7:** To progress the route selection, planning and development of a road connecting the R695 Kilmanagh Road to the R693 Freshford Road.
  - R8:** To progress the planning and development of a route connection from the existing roundabout on the N10 to the R712 (old Dublin Road) and to reserve such route free from development.
  - R9:** To progress the planning and development of a route connection from the Hebron Business park to the N10 and the R712 via R8 and to reserve this route free from development.
  - R10:** To provide a second entrance to the Hebron Business Park from the Hebron Road.
  - R11:** To implement the traffic strategy and road cross sections for the Hebron area in accordance with the *Hebron Road Urban Design Strategy*.

The Council will continue to maintain, develop and improve existing roads and to construct new roads as needs arise and resources permit in accordance with the Annual Roadworks programme.

Replace existing MS7 with MS7a Kilkenny City Roads Objective map with below



## Insert MS7b Recommended Transport Network



## 5.9 Car parking

### 5.9.1 Kilkenny Parking Options Study

Kilkenny is served by approximately 4,500 parking spaces, on-street and off-street, public and private. Most of these spaces are located in proximity to the commercial and retail core, drawing vehicular traffic into these areas such as The Parade and High St. At present, there are no Park and Ride facilities in the City. ~~A Parking Options Study<sup>5</sup> was carried out in 2017. The purpose of this Study was to assess the parking requirement to serve the Abbey Quarter development and the City Centre more generally, including the Medieval Mile and to identify potential options for the provision of car and bus/coach parking facilities for the future.~~

~~The Study stated that 600 spaces of the estimated 1,812 required over the life of the Abbey Quarter development, can be accommodated for within existing carparks that have spare capacity. A number of options were put forward for consideration but no final decision was made as to the preferred options.~~

<sup>5</sup> RoadPlan Consulting, *Parking Options Assessment for Abbey Creative Quarter Kilkenny*, 2017

~~As part of the Kilkenny Local Transport Plan parking demand and the provision of car parking will be addressed. (See Section 5.1 Introduction above.)~~

*The SUMP car parking strategy (Section 6.4.3 of SUMP) will aim to use existing public and private parking more efficiently and will be delivered in phases, beginning with manageable changes and moving toward a long-term vision of people-first city centre*

*Short term parking measures include parking pricing, traffic management, proposed park and stride facilities and park and ride facilities have been identified. Medium terms measures include peripheral low-cost parking ,removal of on street parking except for disabilities and loading bay, implementation of the sustainable mobility zone and mobility portals, park and ride facilities have been identified . A number of supporting measures to be introduced include signage and wayfinding and real time parking information.*

### **Car Parking Development Management Standard**

Section 12.12 Car Parking of Volume 1 covers in detail the parking requirements for various types of developments. It should be noted that car parking standards as described within Table 12.3 are considered to be maximum standards and not minimum standards within this Plan.

These standards will be applied to the Kilkenny City area as well as to the rest of the County.

While the provision of sufficient car parking is important, the rationale for the application of car parking standards is to ensure that consideration is given to the accommodation of vehicles in assessing development proposals. The Council will also take into account the need to promote a shift towards more sustainable forms of transport and that rigid standards for car parking may not be applicable in all circumstances in the City. The Council will look at performance-based criteria appropriate to the specific circumstances.

~~The car parking standards will be reviewed as part of the Local Transport Plan for the City (See Section 5.3 Local Transport Plan).~~